# TOWN OF NEW CASTLE, NEW HAMPSHIRE ZONING BOARD OF ADJUSTMENT NOTICE OF DECISION Beach Hill Rd. Shoreland Permit April 9, 2024 7pm

CASE # 2024 -2 - Applicant Lori Edmunds, POA for Applicant/Owner Roger Chapdelaine of 89 Beach Hill Road, appealing an Administrative Decision of the New Castle Building Inspector concerning the Town of New Castle Shoreland Permit that was issued to Raymond J. Martineau Jr. (Trustee) on February 12, 2024.

#### **Background:**

On February 12, 2024, the New Castle Building Inspector issued a Town of New Castle Shoreland Permit under New Castle Zoning Ordinance Section 9.2.10 to Raymond J. Martineau Jr. for "storm damage cleanup" at Map 10, Lot 33 (mistakenly listed as Lot 26) with the condition that Mr. Martineau "Follow DES permit #2024-00140 Conditions", see Exhibit A, attached.

DES permit 2024-00140, issued February 7, 2024 as an "Emergency Authorization Verification" to Raymond J. Martineau, Jr. Revocable Trust, authorized "Emergency authorization to **stabilize erosion** along the shore with additional riprap by **reconstructing** a rock revetment and protect utilities including, but not limited to, septic and water", <u>see</u> Exhibit B, attached (emphasis added).

This DES permit was issued as a result of an application by Mr. Martineau, a copy of which the Town did not receive from DES or Mr. Martineau, but which the ZBA received from Ms. Edmunds as part of her appeal. In Mr. Martineau's application, he incorrectly listed the Site Address as "Lot 17 Beach Hill Road" and the Property Owner as "79 Beach Hill LLC" (of which Mr. Martineau is the sole manager), see Exhibit C and D, attached. The application listed the work to be done as follows, see Exhibit C (writing in red is Ms. Edmond's):

- LIST THE STRUCTURES PROPOSED TO BE REPAIRED OR OTHERWISE STABILIZED
  - Mr. Martineau wrote "Frontage plants/bushes, grasses, sand, storm walls" (Emphasis added).
- DESCRIBE THE WORK TO BE PERFORMED
  - Mr. Martineau wrote "Lay base of rip rap (temporary Phase 1) back fill with sand, crushed stone, cover with loam, Stabilization fabric/temp thru late winter/Spring"
  - The application contained a single page "Repair Section" plan prepared by CivilWorks New England showing small and large stones be installed, <u>see</u> <u>Exhibit C, pg 3, attached</u>. This is the plan which the New Castle Building Inspector received. This Plan did not show or otherwise indicate that significant new construction was planned, which is very different from "repair", nor that natural vegetation would be impacted, nor that additional

Page 1 of 3

TB

back fill was to be installed to the left of (when looking at the plan) the stones.

### Findings of Fact:

1. Lot ownership: The lot on which the repair work was done under DES permit #2024-00140 is Map 10, Lot 33A&B ("the Lot", see Exhibit E, attached, submitted by MS. Edmonds at the ZBA hearing), which is co-owned, at least in part, by Roger Chapdelaine and this ownership was not disclosed on the DES application or to the Town of New Castle. Ms. Edmunds, who provided a Power of Attorney document giving her the right to act on behalf of her father, Mr. Chapdelaine, testified at the public hearing that her father, as co-owner, expressly did not consent to the work and submitted evidence to the ZBA in the form of an email that she in fact notified Mr. Martineau through his attorney on February 1, 2024 that he did not have Mr. Chapdelaine's consent and that Mr. Chapdelaine expressly objected to any work being done on the Lot, see Exhibit F, attached.

The New Castle Building inspector was not aware of the co-ownership issue at the time the New Castle Shoreland Permit was issued and the burden is on the applicant (Mr. Martineau) to have accurately reflected ownership of the Lot.

- Incorrect application/deficiencies: DES issued a Letter of Deficiency dated March 12, 2024, which noted the following, which the reasons the ZBA agrees with (see Exhibit G, attached):
  - a. "A rock wall revetment has been constructed on the Property, in place of the approved riprap potentially encroaching onto the public beach seaward of the previously-existing natural shoreline." (Emphasis added).
  - b. "Further review has determined there is no evidence of a rock wall nor riprap existing on the Property in this location prior to the request for an Authorization." (Emphasis added).
  - c. "All native vegetation, to include shrubs and ground cover have been removed from the woodland and waterfront buffer and the areas were loamed and hydro mulched."
- 3. No pre-existing stone wall: Mr. Martineau's application to DES, which was the basis for the New Castle Building Inspector to issue the New Castle Shoreland Permit, was not accurate or correct, which inaccuracies were not known to the Building Inspector. The New Castle Building Inspector did not receive a copy of the DES application itself when he issued the New Castle Shoreland Permit; he only received the DES permit and the CivilWorks stamped drawing. The application misrepresented that a stone wall was to be repaired, which

implies that a similar stone wall existed on the Lot prior to the storm damage when it did not. (Exhibit C).

Additional, unpermitted back fill: Ms. Edmunds testified, which the Board finds credible, that the "Repair Section" plan submitted with Mr. Martineau's DES application (Exhibit C) does not show the approximately 20 additional feet (approx. 1000 sg.ft.) of backfill and riprap that Mr. Martineau added to the Lot, which has completely reshaped the Lot. Ms. Edmunds also testified that the work that Mr. Martineau did, without her family's consent, has damaged her property and potentially damaged her septic leaching field.

#### Vote:

Moved by Ben Lannon, seconded by Alyson Tanguay, to revoke the emergency local approval for shoreland alteration based on 1) the incorrect ownership issues, 2) the DES letter of deficiency indicating that the work completed did not comply with what was applied for, and 3) the application misrepresented existing conditions on site and the scope of the proposed work. Motion passed unanimously by a vote of 5 to 0; the appeal is granted and the New Castle Shoreland Permit is revoked.

Todd C. Baker, Chair

April 9, 2024

#### **Distribution:**

Lori Edmunds **Raymond Martineau** CivilWorks New England, 161 Watson Rd, PO Box 1166, Dover, NH 03821 New Castle Building Inspector New Castle Select Board New Castle Conservation Commission DES:

Eben Lewis (EBEN.M.LEWIS@des.nh.gov) Eileen Bilodeau (Eileen.N.Bilodeau@des.nh.gov) Jeffrey Blecharczyk (JEFFREY.D.BLECHARCZYK@des.nh.gov) NH DES Legal Unit (KERRY.D.BARNSLEY@des.nh.gov) Ted Diers (THEODORE.E.DIERS@des.nh.gov) Philip Trowbridge, LRMP (PHILIP.R.TROWBRIDGE@des.nh.gov) Richard Kristoff, US Army Corps of Engineers (Richard.C.Kristoff@usace.army.mil) NH HSEM Planning (hsemplanning@dos.nh.gov) NH HSEM Field Services (NHFS@dos.nh.gov) NHPA (DOS.nhpa@dos.nh.gov)



# TOWN OF NEW CASTLE SHORELAND PERMIT

# Place in a Conspicuous Location at Start of Construction

Permit Number:		2024000039		Date:	02/12/2024
Map:	000010	Lot:	000026	Sub Lot:	000000
Permit issued to: MARTINEAU, RAYMOND J. JR. (TRUSTEE)					
at: 79 BEACH HILL ROAD					
Permission to: STORM DAMAGE CLEANUP					
603-765-920			EV TRUST P.O. BOX	(118 DOVER, NH 038)	20-0118   Phone:
Contractor: SUR   Phone:   License #:					
Permit Fee: \$50.00   Estimated Cost: \$0					
NOTE: FOLLOW DES PERMIT #2024-00140 CONDITIONS					

Signed:

**Telephone:** 

Ruilding Inspector NOTE: THIS PERMIT EXPIRES FEBRUARY 12, 2028.



# The State of New Hampshire Department of Environmental Services



Exhibit B

### **Robert R. Scott, Commissioner**

### EMERGENCY AUTHORIZATION VERIFICATION

FILE NUMBER: OWNER: SITE LOCATION: AGENT/CONTRACTOR: AUTHORIZATION DATE: WATERBODY:

#### 2024-00140 RAYMOND J MARTINEAU JR REVOCABLE TRUST 79 BEACH HILL RD, NEW CASTLE; TAX MAP #10, LOT #26 CLICK HERE TO ENTER AGENT/CONTRACTOR. FEBRUARY 07, 2024 PISCATAQUA RIVER

This is to confirm that New Hampshire Department of Environmental Services (NHDES) Wetlands Bureau has given emergency authorization in accordance with NH Administrative Rule Env-Wt 315 to the owner/agent to conduct the following work in the NHDES Wetlands Bureau jurisdiction (under RSA 482-A):

# **DESCRIPTION:** Emergency authorization to stabilize erosion along the shore with additional riprap by reconstructing a rock revetment and protect utilities including, but not limited to, septic and water.

This authorization is subject to the following conditions:

- 1. All work shall be done in accordance with plans by Civilworks New England. dated January 24, 2024 as received by the NH Department of Environmental Services (NHDES) on February 6, 2024.
- 2. The applicant/contractor shall file a wetlands permit application to retain the work performed under this authorization including pre-construction and post-construction photos to NHDES by April 15, 2024;
- 3. Permission to access the beach shall be obtained from the Town of New Castle prior to commencement of work;
- 4. All work shall be done at low tide when the work area is fully exposed;
- 5. Construction equipment shall be inspected daily for leaking fuel, oil, and hydraulic fluid prior to working near surface waters or wetlands.
- 6. Faulty equipment shall be repaired prior to working near jurisdictional areas.
- 7. The contractor shall have appropriate oil spill kits on site and readily accessible at all times during construction and each operator shall be trained in its use.
- 8. This form shall be properly posted at the work site.
- 9. This authorization does not convey a property right, nor authorize any injury to property of others, nor invasion of rights of others.

THIS AUTHORIZATION EXPIRES ON March 8, 2024. All work must be completed by this date. This authorization has been given file number 2024-00140. Please use this number in all future correspondence.

Signed:

& MR

Eben M. Lewis, Southeast Region Supervisor Land Resources Management, Water Division

ec: New Castle Conservation Commission US Army Corps of Engineers (<u>Richard.C.Kristoff@usace.army.mil</u>) NH HSEM Planning (<u>hsemplanning@dos.nh.gov</u>) NH HSEM Field Services (<u>NHFS@dos.nh.gov</u>) NHPA (DOS.nhpa@dos.nh.gov)

# Exhibit C

NHDES-W-06-085

## NEW HAMPSHIRE DEPARTMENT OF Environmental Services

## WETLANDS EMERGENCY AUTHORIZATION REQUEST FORM Water Division/Land Resources Management Wetlands Bureau <u>Check the Status of your Request</u>



## RSA/Rule: RSA 482-A/ Env-Wt 315

## OWNER OR PUBLIC AGENCY NAME:

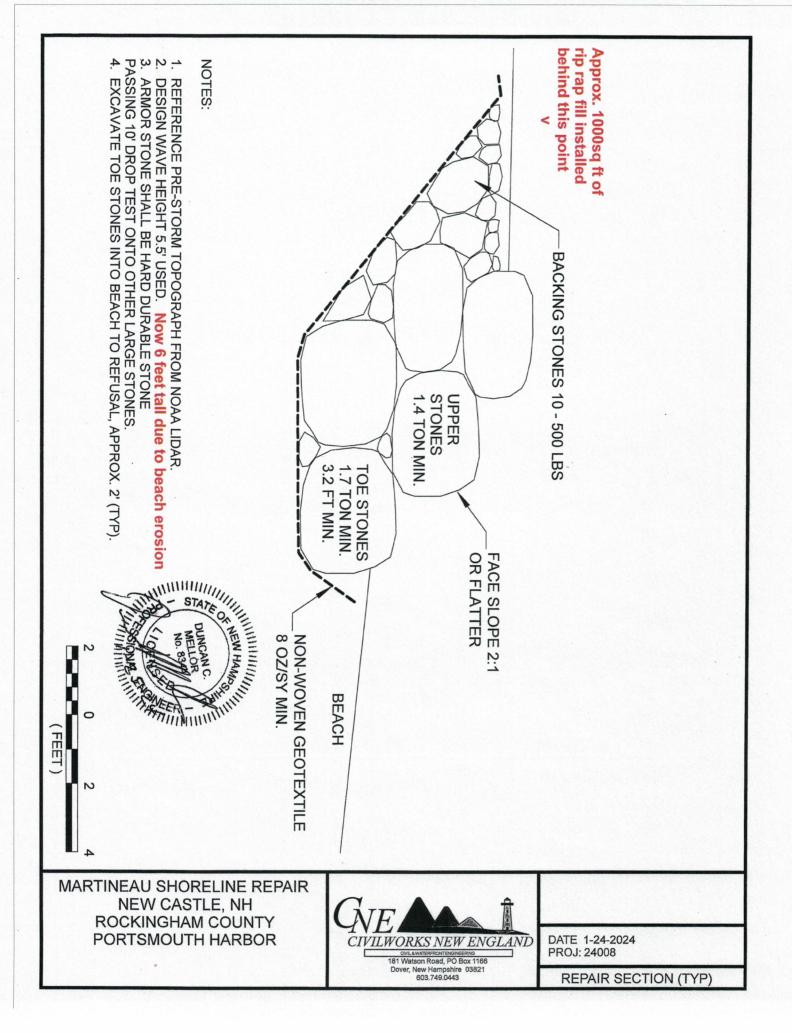
Administrative Use Only	Administrative Use Only	Administrative Use Only	File No:			
			Initials:			
SECTION 1 - PROCEDURE						
An Emergency Authorization property owner or property of hours after the initial request NHDES at (603) 271-2147 to b	(EA) may be requested by tele owner's agent must provide th . Requesting an EA using this be directed to the appropriate and proceed to the appropriat	e information required belo form is not required but is s NHDES staff to assist you w	trongly encouraged. Contact			
Private Property (Complete Only Section 2)						
NHDES encourages the subm Photographs submitted?	ittal of photographs to facilita	te an expeditious review of	EA requests.			
SECTION 2 - EMERGENCY AUTHORIZATION FOR PRIVATE PROPERTIES (Env-Wt 315.02)						
Section 2A - Indicate if the fo	llowing criteria apply to your	request (Env-Wt 315.02(a)	)			
	ublic health exists or significar currence beyond the control o					
The request for the emergency authorization is made within two weeks of discovering the need for the emergency authorization.			the Yes No			
The emergency work shall be completed within 30 days, or 60 days for emergencies requiring approval from the Department's Waste Management Division.						
Work will be limited to stabil that does not create any new pools.						

If you answered "No" to any of the above criteria, your project does not qualify for a Wetlands EA. If you answered "Yes" to all of the above criteria, complete Section 2B.

Irm@des.nh.gov or (603) 271-2147 NHDES Wetlands Bureau, 29 Hazen Drive, PO Box 95, Concord, NH 03302-0095 www.des.nh.gov

Section 2B - Required Information (Env-Wt 31	5.02(b))				
LOCATION					
SITE ADDRESS: LOT 17 Beach Hill road				and the set of the second second	
RESOURCE NAME (Optional: NHDES encourage the EA request): Atlantic ocean	es the submittal of this ir	formation to fac	cilitate an ex	peditious review of	
TOWN/CITY: New Castle		STATE: NH	ZIP COL	DE: 03854	
REQUESTOR (IF DIFFERENT THAN OWNER)					
LAST NAME: Martineau	FIRST NAME: Raymon	nd		M.I.: J	
EMAIL ADDRESS: Ray@MartineauLLC.com	PHONE NUMBER: 603	37659204	FAX NUME	BER: N/A	
PROPERTY OWNER					
LAST NAME: 79 Beach Hill LLC	FIRST NAME: Same as	s above Memb	er/LLC	M.I.: above	
EMAIL ADDRESS: above	PHONE NUMBER: abo	ove	FAX NUM	FAX NUMBER: above	
REASON FOR THE EA REQUEST					
Protect septic infrastructure, Power cable pho Road/drive water lines LIST THE STRUCTURES PROPOSED TO BE REPA Frontage plants/bushes, grasses, sand ,storm The	IRED OR OTHERWISE ST	ABILIZED			
DESCRIBE THE WORK TO BE PERFORMED			oom Stabili	ination fabric (	
Lay base of rip rap ( temporary Phase 1) back f temp thru late winter/Spring	in with sand, crushed sto	me, cover with h	oann , Stabill		
Only Lay a base of rip		es pro Pos co	et at a		
ANTICIPATED SCHEDULE FOR THE WORK TO E	BE PERFORMED				
ASAP site contractors are preparing Engineering staff are preparing for Phase 2					

Irm@des.nh.gov or (603) 271-2147 NHDES Wetlands Bureau, 29 Hazen Drive, PO Box 95, Concord, NH 03302-0095 www.des.nh.gov



# **Business Information**

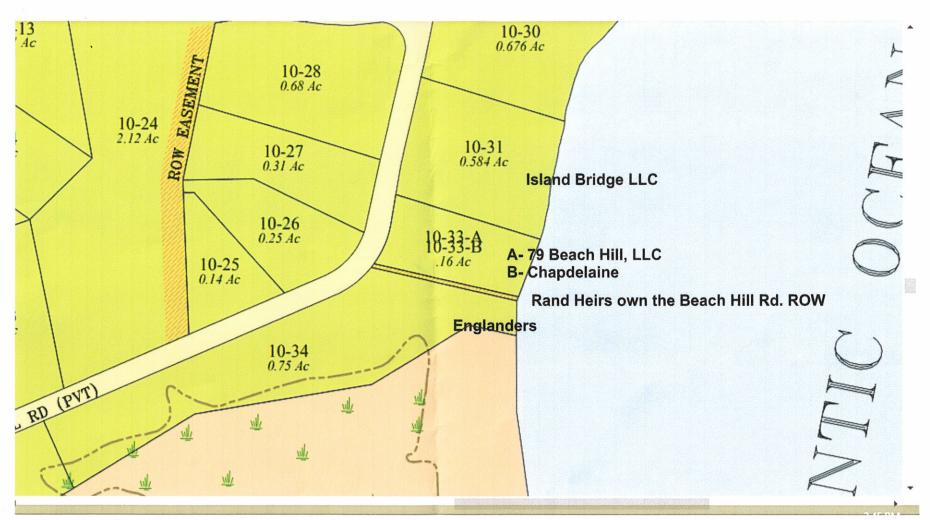
# **Exhibit D**

Business	Details
	the the work have

Business Name: 79 BEACH HILL LLC Business ID: 748416 Domestic Limited Liability Business Type: Business Status: Good Standing Company Management Style: Manager Managed Name in State of Formation: Not Available Business Creation Date: 07/29/2016 Date of Formation in Jurisdiction: 07/29/2016 Principal Office Address: 165 Industrial Park Dr, Dover, NH, Mailing Address: PO Box 118, Dover, NH, 03821, 03820, USA USA Citizenship / State of Domestic/New Hampshire Last Annual Report Year: 2024 Next Report Year: 2025 Duration: Perpetual Business Email: robin@martineaullc.com Phone #: 603-765-9204 Fiscal Year End Date: NONE Notification Email: robin@martineaullc.com **Principal Purpose** 

S.No	NAICS Code	NAICS Subcode			
1	OTHER / acquisition of residential property in New Castle NH.				
Page	l of 1, records 1 to 1 of 1				
Princi	pals Information				
Name/	Title	Business Address			
Raymo	ond J Martineau / Manager	PO Box 118, Dover, NH, 03821, USA			
Page	l of 1, records 1 to 1 of 1				

# Exhibit E



New Castle Tax map 10 / Property Owners affected by the Martineau's Shoreland Permit

Tax Map 10-31 Island Bridge, LLC Ed and Barbara Wilson Tax Map 10-33 A 79 Beach Hill, LLC Tax Map 10-33 B Chapdelaine Rand Heirs Beach Hill Road Association Right of Way Tax Map 10-34 Chip Englander



#### Exhibit F Lori Edmunds <edmunds.lori@gmail.com>

### FW: NHDES Emergency Authorization - Beach Hill Road

Lori Edmunds <edmunds.lori@gmail.com> To: Lynn Preston <lpreston@sheehan.com> Thu, Feb 1, 2024 at 7:35 AM

Lynn,

Mr. Martineau *does not* have our permission to construct a sea wall on our property, especially one that will block our access to the beach. We would like time to investigate other options for the control of erosion on our property. We would like time to contact our attorney regarding our property rights, and the legal consideration of the construction, ownership, and repair of a sea wall built on a co-owned property.

It is my understanding that the emergency permit Mr. Martineau received is limited to *temporary* measures to stabilize the site: We, as co owners of the property do not want to be involved in any attempt to violate a DES permit by doing more than what is authorized.

Any further consideration for the construction of a sea wall on our property needs to be discussed and approved by both co owners in writing, and properly permitted. Our neighbor, Ed Wilson also has shorefront property that will potentially be negatively affected by the construction of a sea wall on only our section of the beach. He needs to be involved.

At this time, we are not giving Mr. Martineau permission to begin any work on the construction of a sea wall on our property.

DES issued Mr. Martineau an emergency authorization permit for a temporary fix, I can't imagine why they wouldn't give a permit for a permanent fix in the near future.

Roger Chapdelaine, by Lori Edmunds under POA

[Quoted text hidden]

# **Exhibit G**

The State of New Hampshire Department of Environmental Services

Robert R. Scott, Commissioner

March 12, 2024



Raymond Martineau PO Box 118 New Castle NH 03854

MAR 1 9 2024

Re:

Letter of Deficiency LRM LRM 24-006 Land Resources Management File Number: 2024-00446 Subject Property: 79 Beach Hill, New Castle, Tax Map #10, Lot #33A

Dear Mr. Martineau:

On February 7, 2024, the New Hampshire Department of Environmental Services (NHDES) Land Resources Management Program issued an Emergency Authorization Verification (Authorization) for the above-referenced property (Property). The Authorization was issued to stabilize erosion along the shoreline with additional riprap by reconstructing a rock revetment and protect utilities including, but not limited to, septic and water.

Since the issuance of the Authorization, NHDES received information documenting the following:

- A rock wall revetment has been constructed on the Property, in place of the approved riprap potentially encroaching onto the public beach seaward of the previously-existing natural shoreline.
- 2. Further review has determined there is no evidence of a rock wall nor riprap existing on the Property in this location prior to the request for an Authorization.
- All native vegetation, to include shrubs and ground cover have been removed from the woodland and waterfront buffer and the areas were loamed and hydro mulched.

Pursuant to RSA 482-A:3, I(a), "No person shall excavate, remove, fill, dredge, or construct any structures in or any bank, flat, marsh, or swamp in and adjacent to any waters of the state without a permit from the department."

Pursuant to RSA 483-B:5-b, I(a), "No person shall commence construction, excavation, or filling activities within the protected shoreland without obtaining a permit from the department to ensure compliance with this chapter. Projects which have no impact on water quality and which follow department rules shall qualify for a permit by notification."

The impacts documented above exceed the Authorization issued to you on February 7, 2024. NHDES has determined the work conducted is not approvable and therefore, request the following actions be taken.

For impacts to the shoreline:

- 1. Please immediately install and/or maintain temporary erosion and sediment controls on the Property.
- 2. By March 22, 2024: Please retain a New Hampshire certified wetland scientist (CWS). Please notify NHDES of the name, mailing address, email address, and telephone number of the CWS retained.

www.des.nh.gov 29 Hazen Drive • PO Box 95 • Concord, NH 03302-0095 NHDES Main Line: (603) 271-3503 • Subsurface Fax: (603) 271-6683 • Wetlands Fax: (603) 271-6588 TDD Access: Relay NH 1 (800) 735-2964 Ale # 2024-00446 March 12, 2024 Letter of Deficiency LRM 24-006 Page 2 of 4

- 3. By April 22, 2024: Please submit a restoration plan to NHDES for review and approval. Please have the restoration plan prepared and stamped by your CWS and include provisions to restore the natural shoreline and waterfront buffer on the Property. Please submit the following with the restoration plan:
  - a. A plan with dimensions, drawn to scale, showing:
    - Existing conditions with wetland boundaries delineated in accordance with materials referenced in Env-Wt 406.01 and/or Env-Wt 406.04 (water courses).
      - ii. Proposed conditions after reestablishing the jurisdictional areas.
  - b. A detailed description of the proposed means of erosion control (silt fence, hay bales, etc.) and stabilization of the restoration area.
  - c. A detailed description of the proposed planting plan for the stabilization and revegetation of the restoration area and control of invasive species such as purple loosestrife (*Lythrum salicaria*) and common reed (*Phragmites australis*).
  - d. A description of the proposed construction sequence and methods for accomplishing restoration and anticipated restoration compliance date.
  - e. A description of the method of documenting at least 75% survival of all vegetation planted during the restoration project. This should include at a minimum monitoring progress reports for two successive growing seasons following completion of the restoration project.
- Please implement the restoration plan for the Property only after receiving written approval from, and as conditioned by, NHDES.

## For impacts to the woodland and waterfront buffer:

- 1. Please immediately install and/or maintain temporary erosion and sediment controls on the Property.
- 2. By April 22, 2024: Please submit a shoreland restoration plan to NHDES in accordance with PART Env-Wq 1412. Please include provisions for the restoration of the waterfront buffer and restoration of the natural woodland buffer. Please submit the following with the restoration plan:
  - a. A plan meeting the requirements of Env-Wq 1406.09, with dimensions, drawn to scale, showing:

i. Existing conditions, including:

- 1. The reference line for PISCATAQUA RIVER, all shoreland setbacks, and property lines.
- The existing structures, including but not limited to the primary structure, accessory structures and water-dependent structures.
- 3. The existing trees remaining within the waterfront buffer, if any.
- 4. The amount of impervious surface within the protected Shoreland.
- 5. The amount of unaltered area within the woodland buffer.
- 6. Amount of disturbed area to be restored.
- ii. Proposed conditions after restoration, including:

March 12, 2024 Letter of Deficiency LRM 24-006 Page 3 of 4

- The species, number, and distribution of native plants proposed for replanting (refer to Native Shoreland / Riparian Buffer Plantings for New Hampshire list). Restoration of the waterfront buffer requires replanting in accordance with the matrix specified in Env-Wq 1412.04 and Env-Wq 1412.05.
- 2. The sizes of the trees and any shrubs proposed for replanting.

b. A detailed description of the proposed means of erosion control (silt fence, hay bales, etc.) and stabilization of the restoration area.

c. A detailed description of the proposed planting plan for the stabilization and revegetation of the restoration area and control of invasive species such as purple loosestrife (*Lythrum salicaria*) and common reed (*Phragmites australis*).

d. A description of the proposed restoration sequence, methods for accomplishing restoration, and anticipated restoration compliance date.

e. A schedule for implementing the restoration and monitoring the success of the restoration over at least two growing seasons, as required by Env-Wq 1412.03(g).

3. Please implement the restoration plan only after receiving written approval, and as conditioned by, NHDES.

RSA 482-A, the New Hampshire Fill and Dredge in Wetlands law, was enacted to protect and preserve wetlands and surface waters from despoliation and unregulated alteration. Prior to dredging, filling, or construction in and adjacent to wetlands or surface waters, an individual is required to obtain a permit from NHDES.

RSA 483-B, the New Hampshire Shoreland Water Quality Protection Act, was enacted to protect and preserve the shorelands of the State to maintain the integrity and exceptional quality of the State's public waters. RSA 483-B and Env-Wq 1400 establish minimum standards for the subdivision, use, and development of the shorelands within 250 feet of the state's public waters.

If compliance is not achieved with the statutes above within the requested period, NHDES may take further action against you including issuing an order requiring that the deficiencies be corrected and/or referring the matter to the New Hampshire Department of Justice for injunctive relief. NHDES personnel may re-inspect the Property at a later date to determine whether you have come into, and are maintaining, full compliance with applicable laws and rules. NHDES reserves the right to pursue monetary penalties for the deficiencies noted in this letter as well as any deficiencies noted in subsequent inspections of the Property, as allowed under statutes.

All documents submitted in response to this letter should be addressed as follows:

Eileen N. Bilodeau Land Resources Management Program Department of Environmental Services 222 International Drive, Suite 175 Portsmouth, NH 03801

Please include file number 2024-00446 on all correspondence. Thank you for your anticipated cooperation in this matter. Should you have any questions regarding this letter, or wish to arrange a meeting, please contact Eileen Bilodeau at Eileen.N.Bilodeau@des.nh.gov or (603) 559-1513.

Atarch 12, 2024 Letter of Deficiency LRM 24-006 Page 4 of 4

Sincerely,

Jeffrey Blecharczyk Compliance Supervisor Wetlands Bureau

# CERTIFIED MAIL: 7019 1120 0001 7107 3251

cc: New Castle Conservation Commission New Castle Board of Selectmen New Castle Building Inspector Civilworks New England

ec:

NHDES Legal Unit Ted Diers, Assistant Director, Water Division Philip Trowbridge, Manager, Land Resources Management Program